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THE JOINT CHIEFS OF STAFF  
WASHINGTON, D.C. 20301

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CIA cy # 6 Jun B

JCSM-232-77  
26 May 1977

MEMORANDUM FOR THE SECRETARY OF DEFENSE

Subject: Remaining Major Issues for the Tenth Session of the Standing Consultative Commission (U)

1. (TS) The Joint Chiefs of Staff have reviewed the status of the remaining major issues for the Tenth Session of the Standing Consultative Commission (SCC-X). They note that the proposed agreement on shelters over ICBM silos and the Soviet deliberate concealment practice at Tyuratam require further resolution prior to termination of the current session.
2. (TS) Concerning the proposed shelters agreement, the President has decided that the United States will modify the use of the present type of environmental shelter over MINUTEMAN silos in the context of an agreement with the Soviets in the SCC that neither side would employ shelters over ICBM silos that would impede verification of the Interim Agreement. The Soviets have rejected this proposed extension of the provisions of the Interim Agreement and insist on the unconditional termination of the use of shelters over MINUTEMAN ICBM launchers. It is the view of the Joint Chiefs of Staff that if the US Commissioner is unable to obtain a meaningful final agreement he should be instructed to defer further discussion on this matter.
3. (TS) With respect to the deliberate concealment practice at Tyuratam, for more than a month the Soviets have been concealing activity related to the conversion of an SS-9 silo by suspending a large camouflage net over the site. This practice raises questions in relation to the Interim Agreement and to the SALT TWO negotiations as well. Raising this

JCS review(s) completed.

Classified by Director, J-5  
EXEMPT FROM GENERAL DECLASSIFICATION  
SCHEDULE OF EXECUTIVE ORDER 11652  
EXEMPTION CATEGORY (3)  
DECLASSIFY ON 31 DECEMBER 2007

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as a compliance issue regarding the Interim Agreement in. SCC-X was deferred until Secretary of State Vance had the opportunity to express US concern with this practice to Soviet Foreign Minister Gromyko during their recent meetings in Geneva. Available information indicates that this subject was not addressed. Failure to raise this issue in the near future will suggest tacit approval of the Soviet practice. The Joint Chiefs of Staff believe that the US Commissioner should be instructed to raise this deliberate concealment practice as a compliance issue of the Interim Agreement prior to the adjournment of SCC-X.

4. (U) The Joint Chiefs of Staff request that you support their views and convey them to the President and the Assistant to the President for National Security Affairs.

For the Joint Chiefs of Staff:

*J L Holloway III*  
J. L. HOLLOWAY III  
Acting Chairman  
Joint Chiefs of Staff

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